Senate



General Assembly

File No. 566

January Session, 2007

Substitute Senate Bill No. 1448

Senate, April 24, 2007

The Committee on Judiciary reported through SEN. MCDONALD of the 27th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT EXTENDING THE STATE PHYSICIAN PROFILE AND RELATED MALPRACTICE REPORTING REQUIREMENTS TO CERTAIN OTHER HEALTH CARE PROVIDERS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 20-13j of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2007*):
- 3 (a) For <u>the</u> purposes of this section:
- 4 (1) "Department" means the Department of Public Health; [,] and
- 5 ["physician" means a physician licensed pursuant to this chapter]
- 6 (2) "Health care provider" means: (A) A physician licensed under
- 7 this chapter; (B) a dentist licensed under chapter 379; (C) a chiropractor
- 8 <u>licensed under chapter 372; (D) an optometrist licensed under chapter</u>
- 9 380; (E) a podiatrist licensed under chapter 375; (F) a natureopath
- 10 licensed under chapter 373; (G) a dental hygienist licensed under
- 11 <u>chapter 379a; (H) an advanced practice registered nurse licensed under</u>
- 12 <u>chapter 378; or (I) a physical therapist licensed under chapter 376.</u>

(b) The department, after consultation with the Connecticut Medical Examining Board, [and] the Connecticut State Medical Society, or any other appropriate state board, shall collect the following information to create an individual profile on each [physician] health care provider for dissemination to the public:

- (1) The name of the medical <u>or dental</u> school, <u>chiropractic college</u>, school or college of optometry, school or college of chiropody or podiatry, school or college of natureopathy, school of dental hygiene, school of physical therapy or other school or institution giving instruction in the healing arts attended by the [physician] <u>health care provider</u> and the date of graduation;
- 24 (2) The site, training, discipline and inclusive dates of [the physician's] any completed postgraduate [medical] education or other professional education required pursuant to the applicable licensure section of the general statutes;
- 28 (3) The area of the [physician's] <u>health care provider's</u> practice 29 specialty;
- 30 (4) The address of the [physician's] <u>health care provider's</u> primary practice location or primary practice locations, if more than one;
- 32 (5) A list of languages, other than English, spoken at the 33 [physician's] <u>health care provider's primary practice locations;</u>
- 34 (6) An indication of any disciplinary action taken against the 35 [physician] <u>health care provider</u> by the department, the <u>appropriate</u> 36 state board or any professional licensing or disciplinary body in 37 another jurisdiction;
- 38 (7) [Any] <u>With respect to a physician, any</u> current certifications 39 issued to the physician by a specialty board of the American Board of 40 Medical Specialties;
- 41 (8) [The] <u>With respect to a physician, the</u> hospitals and nursing 42 homes at which the physician has admitting privileges;

(9) [Any] <u>With respect to a physician, any</u> appointments of the physician to <u>a</u> Connecticut medical school [faculties] <u>faculty</u> and an indication as to whether the physician has current responsibility for graduate medical education;

- 47 (10) A listing of the [physician's] <u>health care provider's</u> publications 48 in peer reviewed literature;
- 49 (11) A listing of the [physician's] <u>health care provider's</u> professional services, activities and awards;
 - (12) [Any] With respect to a physician, any hospital disciplinary actions against the physician that resulted, within the past ten years, in the termination or revocation of the physician's hospital privileges for a medical disciplinary cause or reason, or the resignation from, or nonrenewal of, medical staff membership or the restriction of privileges at a hospital taken in lieu of or in settlement of a pending disciplinary case related to medical competence in such hospital;
 - (13) A description of any criminal conviction of the [physician] health care provider for a felony within the last ten years. For the purposes of this subdivision, a [physician] health care provider shall be deemed to be convicted of a felony if the [physician] health care provider pleaded guilty or was found or adjudged guilty by a court of competent jurisdiction or has been convicted of a felony by the entry of a plea of nolo contendere;
 - (14) To the extent available, and consistent with the provisions of subsection (c) of this section, all [medical] <u>professional</u> malpractice court judgments and all [medical] <u>professional</u> malpractice arbitration awards against the [physician] <u>health care provider</u> in which a payment was awarded to a complaining party during the last ten years, and all settlements of [medical] <u>professional</u> malpractice claims against the [physician] <u>health care provider</u> in which a payment was made to a complaining party within the last ten years;
 - (15) An indication as to whether the [physician] health care provider

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75 (16) The name of the [physician's] <u>health care provider's</u> 76 professional liability insurance carrier.

(c) Any report of a [medical] professional malpractice judgment or award against a [physician] health care provider made under subdivision (14) of subsection (b) of this section shall comply with the following: (1) Dispositions of paid claims shall be reported in a minimum of three graduated categories indicating the level of significance of the award or settlement; (2) information concerning paid [medical] professional malpractice claims shall be placed in context by comparing an individual [physician's medical] health care provider's professional malpractice judgments, awards and settlements to the experience of other [physicians] health care providers licensed in Connecticut who perform procedures and treat patients with a similar degree of risk; (3) all judgment award and settlement information reported shall be limited to amounts actually paid by or on behalf of the [physician] health care provider; and (4) comparisons of professional malpractice payment data shall be accompanied by (A) an explanation of the fact that [physicians] health care providers treating certain patients and performing certain procedures are more likely to be the subject of litigation than others and that the comparison given is for [physicians] health care providers who perform procedures and treat patients with a similar degree of risk; (B) a statement that the report reflects data for the last ten years and the recipient should take into account the number of years the [physician] health care provider has been in practice when considering the data; (C) an explanation that an incident giving rise to a professional malpractice claim may have occurred years before any payment was made due to the time lawsuits take to move through the legal system; (D) an explanation of the effect of treating high-risk patients on a [physician's] health care provider's professional malpractice history; and (E) an explanation that professional malpractice cases may be settled for reasons other than liability and that settlements are sometimes made by the insurer without the

[physician's] health care provider's consent. Information concerning all settlements shall be accompanied by the following statement: "Settlement of a claim may occur for a variety of reasons that do not necessarily reflect negatively on the professional competence or conduct of the [physician] health care provider. A payment in settlement of a [medical] professional malpractice action or claim should not be construed as creating a presumption that [medical] professional malpractice has occurred."

- (d) Pending <u>professional</u> malpractice claims against a [physician] <u>health care provider</u> and actual amounts paid by or on behalf of a [physician] <u>health care provider</u> in connection with a <u>professional</u> malpractice judgment, award or settlement shall not be disclosed by the department to the public. This subsection shall not be construed to prevent the department from investigating and disciplining a [physician] <u>health care provider</u> on the basis of [medical] <u>professional</u> malpractice claims that are pending.
- (e) Prior to the initial release of a [physician's] health care provider's profile to the public, the department shall provide the [physician] health care provider with a copy of the [physician's] health care provider's profile. Additionally, any amendments or modifications to the profile that were not supplied by the [physician] health care provider or not generated by the department itself shall be provided to the [physician] health care provider for review prior to release to the public. A [physician] health care provider shall have sixty days from the date the department mails or delivers the prepublication copy to dispute the accuracy of any information that the department proposes to include in such profile and to submit a written statement setting forth the basis for such dispute. If a [physician] health care provider does not notify the department that the [physician] health care provider disputes the accuracy of such information within such sixtyday period, the department shall make the profile available to the public and the [physician] health care provider shall be deemed to have approved the profile and all information contained [therein] in the profile. If a [physician] health care provider notifies the department

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that the [physician] <u>health care provider</u> disputes the accuracy of such information in accordance with this subsection, the [physician's] <u>health care provider's</u> profile shall be released to the public without the disputed information, but with a statement to the effect that information in the identified category is currently the subject of a dispute and is therefore not currently available. Not later than thirty days after the department's receipt of notice of a dispute, the department shall review any information submitted by the [physician] <u>health care provider</u> in support of such dispute and determine whether to amend the information contained in the profile. In the event that the department determines not to amend the disputed information, the disputed information shall be included in the profile with a statement that such information is disputed by the [physician] <u>health care provider</u>.

- (f) A [physician] <u>health care provider</u> may elect to have the [physician's] <u>health care provider's</u> profile omit information provided pursuant to subdivisions (9) to (11), inclusive, of subsection (b) of this section. In collecting information for such profiles and in the dissemination of such profiles, the department shall inform [physicians] <u>health care providers</u> that they may choose not to provide the information described in said subdivisions (9) to (11), inclusive.
- (g) Each profile created pursuant to this section shall include the following statement: "This profile contains information that may be used as a starting point in evaluating [the physician] a health care provider. This profile should not, however, be your sole basis for selecting a [physician] health care provider."
- (h) The department shall maintain a web site on the Internet for use by the public in obtaining profiles of [physicians] <u>health care</u> providers.
- 171 (i) No state law that would otherwise prohibit, limit or penalize 172 disclosure of information about a [physician] <u>health care provider</u> shall 173 apply to disclosure of information required by this section.

(j) All information provided by a [physician] <u>health care provider</u> pursuant to this section shall be subject to the [penalties of] <u>penalty for</u> false statement [, pursuant to] <u>under</u> section 53a-157b.

(k) Except for the information in subdivisions (1), (2), (10) and (11) of subsection (b) of this section, a [physician] <u>health care provider</u> shall notify the department of any changes to the information required in [said] subsection (b) <u>of this section</u> not later than sixty days after such change.

This act sha sections:	all take effect as follows	and shall amend the following
Section 1	October 1, 2007	20-13j

JUD Joint Favorable Subst.

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either chamber thereof for any purpose:

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 08 \$	FY 09 \$
Public Health, Dept.	GF - Cost	1,799,960	260,000
Comptroller Misc. Accounts	GF - Cost	49,020	54,180
(Fringe Benefits)			

Note: GF=General Fund

Municipal Impact: None

Explanation

The Department of Public Health (DPH) will incur FY 08 costs of approximately \$1.8 million to expand its current physician profile database system to include dentists, chiropractors, optometrists, podiatrists, naturopaths, dental hygienists, advanced practice registered nurses and physical therapists by 10/1/07. This includes:

YEAR 1	
One Time Costs	
Costs to upgrade computer platform	\$1,200,000
Consultant charges related to staff training	180,000
Supplies; postage to mail survey to 15,150 practitioners	55,000
2.5 Temporary clerical staff for initial data entry & follow-up	100,000
Equipment/Software	4,960
Total - One Time Costs	\$1,539,960
Ongoing Costs	
Department of Information Technology (DoIT) hosting fees	\$120,000
Software license/maintenance fees	50,000
2 Permanent staff (Health Program Associate, Office Assistant)	90,000
Total - Ongoing Costs	\$260,000
Total - Year 1 Costs	\$1,799,960

In FY 09 and subsequent fiscal years, ongoing costs associated with this initiative will be \$260,000 as the temporary clerical staff will not be

required after the initial data entry effort is completed and one-time software and equipment costs will not recur.

Additional costs (\$49,020 in FY 08; \$54,180 in FY 09) will be incurred for associated fringe benefits.¹

It is expected that information concerning each provider's history of medical malpractice or criminal activity will be self-reported. Therefore, no resulting fiscal impact is anticipated for either the Departments of Insurance or Public Safety.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

SERS 2006-07 fringe benefit rate is 34.4%, which when combined with the non pension fringe benefit rate totals 60.2%.

¹ The fringe benefit costs for state employees are budgeted centrally in the Miscellaneous Accounts administered by the Comptroller. The estimated first year fringe benefit rate for a new employee as a percentage of average salary is 25.8%, effective July 1, 2006. The first year fringe benefit costs for new positions do not include pension costs. The state's pension contribution is based upon the prior year's certification by the actuary for the State Employees Retirement System (SERS). The

OLR Bill Analysis sSB 1448

AN ACT EXTENDING THE STATE PHYSICIAN PROFILE AND RELATED MALPRACTICE REPORTING REQUIREMENTS TO CERTAIN OTHER HEALTH CARE PROVIDERS.

SUMMARY:

This bill expands the physician profile the Department of Public Health (DPH) maintains and the requirement to report malpractice information for the profile to additional specified health care providers. These include dentists, chiropractors, optometrists, podiatrists, natureopaths, dental hygienists, advanced practice registered nurses, and physical therapists. With a few exceptions, it establishes the same requirements for these health care providers as for physicians.

Current law requires the profile to include the site, training, discipline, and inclusive dates of the physician's postgraduate medical education required by the licensing laws. The bill expands the requirement to include any postgraduate education but limits it to education that was completed, and applies this requirement to the other health care providers.

The law requires the profile to include the name of the medical school the doctor attended and the graduation date. The bill also requires the name of the dental school, chiropractic college, school or college of optometry, school or college of chiropody or podiatry, school or college of nature opathy, school of dental hygiene, school of physical therapy, or other school or institution giving instruction in the healing arts attended by the health care providers the bill includes and the graduation date.

The bill allows the health care provider's licensing body to restrict, suspend, revoke, or take other appropriate action against a health care provider's license for failure to provide DPH with information needed to complete a profile.

EFFECTIVE DATE: October 1, 2007

HEALTH CARE PROVIDERS PROFILES

Education and Practice Information

The bill requires the profiles to contain information about the health care providers' medical education and practice including:

- 1. his or her medical or other appropriate healing arts school and graduation date;
- 2. the site, training, discipline and dates of postgraduate or other professional education;
- 3. practice specialty;
- 4. addresses of primary practice location or location;
- 5. the languages, other than English, spoken at the practice;
- 6. a list of publications in peer-reviewed literature;
- 7. an indication as to whether the health care provider is actually involved in patient care; and
- 8. a list of professional services, activities, and awards.

The law requires the profile of physicians to also include (1) current certification issued by a specialty board of the American Board of Medical Specialties; (2) the hospitals and nursing homes where he has privileges; and (3) appointments to Connecticut medical school faculties and other responsibilities for graduate medical education. But the bill does not require this for the other named health care providers.

The bill requires the health care providers to notify DPH of any

changes in the information about practice specialty, primary practice address, languages spoken, and criminal convictions (see below) within 60 days of the change.

Criminal Convictions

The profile must contain a description of criminal convictions for felonies within the last 10 years. Conviction of a felony means the health care provider pled guilty, was found guilty by a court, or was convicted of a felony from a plea of no contest.

Disciplinary Actions

The profile must contain an indication of any disciplinary action taken against the health care provider by the department, the appropriate state board, or any professional licensing or disciplinary body in another jurisdiction.

Medical Malpractice Claims

The profile must contain, to the extent available, all medical malpractice court judgments, arbitration awards, or settlements against the health care provider where payment was made during the last 10 years. It must also include the name of their malpractice insurance company.

Any reports of judgments or awards must comply with the following:

- 1. paid claims must be reported in at least three graduated categories of level of award significance;
- 2. judgment and settlement information must be limited to actual amounts paid by or for the health care provider, and
- 3. information on an individual health care providers' paid judgments, awards, and settlements must be compared with other state health care providers performing procedures with a similar degree of risk.

The comparisons of malpractice payment data must include (1) an

explanation that health care providers doing certain procedures or treating certain patients are more likely to be sued and that the comparison is for health care providers with a similar degree of risk, (2) a statement that the report covers the last 10 years and that consumers should consider the health care providers' total years of practice, (3) an explanation that the incident causing the malpractice claim may have happened years before any payment was made because of the workings of the legal system, (4) an explanation of the effect of treating high risk patients on a health care provider malpractice history, and (5) an explanation that cases may be settled for other than liability reasons and are sometimes settled by the insurer without the health care provider's consent.

The information on settlements must include the following statement: "Settlement of a claim may occur for a variety of reasons that do not necessarily reflect negatively on the professional competence or conduct of the physician. A payment in settlement of a medical malpractice action or claim should not be construed as creating a presumption that medical malpractice has occurred."

DPH may not disclose to the public pending malpractice claims or actual amounts paid by or for the health care provider because of a judgment, award, or settlement. But the bill does not prevent DPH from investigating and disciplining a health care provider for a claim that is pending.

Advance Copy to Health Care Providers

DPH must give the provider a copy of his profile before it is released to the public. Profile amendments or modifications not provided by the health care provider or produced by DPH must be given to the health care provider to review before release. The health care provider has 60 days from the time DPH mails or delivers the prepublication copy to challenge the accuracy of any information in the profile and to provide a written statement supporting the challenge. DPH must make the profile available to the public if the health care provider does not notify it of any challenge within that 60-day period.

If the health care provider notifies the department of his dispute with the profile's accuracy, DPH must release it to the public without the disputed information, but with a statement that information in that category is the subject of dispute and not currently available. Within 30 days of receiving notice of the challenge, DPH must review information provided by the health care provider and decide whether to amend the information in the profile. If DPH chooses not to amend, the disputed information must be included in the profile with a statement that the provider disputes it.

Statement on Selecting a Health Care Provider

The act requires the profile to include the following statement: "This profile contains information that may be used as a starting point in evaluating the health care provider. This profile should not, however, be your sole basis for selecting a health care provider."

Other Disclosure Laws

Other state laws that would limit, prohibit, or penalize the disclosure of health care provider information do not apply to the provider profiles.

False Statements

All information provided by the health care provider is subject to penalties for false statement in the second degree, a Class A misdemeanor, which is punishable by a prison term of up to one year, or a fine of up to \$2,000, or both.

COMMITTEE ACTION

Judiciary Committee

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Joint Favorable Substitute
Yea 43 Nay 0 (04/09/2007)
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